



United States Department of Justice

Office on Violence Against Women

Working Together to End the Violence

Presentation on Grants Financial Management Division

***New Grantee Orientation:
Grants to Enhance Culturally Specific Services for
Victims of Sexual Assault, Domestic Violence,
Dating Violence, and Stalking Programs***

December 2015

OVW

Topics of Discussion

- Grants Financial Management Division
- Uniform Administrative Requirements, Cost Principles, and Audit Requirements
- Cost Principles
- Conference Costs and Reporting Guidelines
- Grant Adjustments
- Grant Reporting
- Payment of Grant Funds
- Financial Management Systems
- OIG Audits, Single Audit, and Financial Monitoring
- Grant Closeout
- Record Retention
- Additional Resources

Grants Financial Management Division (GFMD)

GFMD Services

GFMD services include:

- Award acceptances
- Budget reviews
- Grant Adjustment Notices
- Audit confirmations
- Excess cash reviews
- Technical assistance/training
- Close-out processing

GFMD Contact Information

How to contact us --

OVW GFMD Helpdesk:

1-888-514-8556

Fax: 202-514-7045

OVW.GFMD@usdoj.gov

OVW award acceptance:

OVW.acceptance@usdoj.gov or

Fax 202-514-7045

OVW GMS technical assistance (other than password resets):

OVW.GMSSupport@usdoj.gov or

1-866-655-4482

Grants Financial Management Training

Online Training

- Basic grants financial management course
- Online, no limitation for registration
- Register with your vendor and award number
- One year to complete the course
- Approximately 14-16 hours to complete
- Final exam is optional

<http://gfm.webfirst.com/>

Uniform Administrative Requirements, Cost Principles, and Audit Requirements

New Guidance

Consolidates and supersedes previous circulars:

- Administrative Requirements: A-102, A-110
- Cost Principles: A-87, A-122, A-21
- Audit Requirements: A-133
- Catalog of Federal Domestic Assistance: A-89
- Audit Follow-up: A-50

Uniform Guidance is now located in 2 CFR Part 200

Effective Date

Effective Date:

- Awards issued after December 26, 2014
→ Applies to all OVW awards that start with the year “2015” (and after)
- Does **not** apply retroactively to existing awards
- Exception: Audit requirements effective for audits of Fiscal years beginning on or after December 26, 2014

Administrative Requirements

Standards for Consistency and Uniformity

- **Subpart A: Definitions**
- **Subpart B: General Provisions**
 - Applicability, effective dates, conflicts of interest, mandatory disclosures
- **Subpart C: Pre-Award Requirements**
 - Funding opportunities posted to grants.gov, review of merit of proposals, applicant risk assessment, special conditions, required data elements for awards, suspension/debarment
- **Subpart D: Post-Award Requirements**
 - Standards for: financial management, property, procurement, and performance; subrecipient monitoring/management, record retention, closeout

Cost Principles – Subpart E

Determines Reimbursable Costs

Topics covered include:

- Basic Guidelines: Allowable, Reasonable, Allocable
- Composition of cost
- Direct costs
- Indirect costs
- Selected Items of Cost

Audit Requirements – Subpart F

Determines Reimbursable Costs

Single or Program Specific Audit

- Threshold increased to \$750,000 or more of Federal funds expended during FY
- Previous threshold was \$500,000
- Applies to FY beginning on or after Dec 26, 2014

Cost Principles

Establish Principles and Standards

Standards for costs:

- Allowable
- Reasonable
- Necessary and allocable
- Claimed against only one award
- Permissible under State & Federal laws and regulations
- Treated consistently between Federal and non-Federal funds

Allocating Costs

Multiple Awards – Allocating Costs

Cannot shift costs to:

- Overcome funding deficiencies
- Avoid restrictions or award terms

Must charge for costs incurred directly to grant

Classification of Costs

Direct Costs

- Identified specifically with a particular project or activity
- Directly assign to activities easily and with a high degree of accuracy

Indirect Costs

- Common or joint purpose
- Benefiting more than one activity
- Not readily assignable to a specific project or activity

Cost Categories

Federal Cost Categories:

Direct Costs

- Personnel
- Fringe Benefits
- Travel
- Equipment
- Supplies
- Contracts/Consultants
- Other Costs

Indirect Costs

TOTAL COSTS

Direct Costs

Personnel

- Compensation for direct recipient employees
- Time worked directly on the project
- Time/Effort clearly documented
- Amounts charged match documentation
- Charge based on actuals (not budgeted)

NOTE: Overtime may only be charged if authorized in advance through written approval

Direct Costs

Personnel – Documentation

- System of strong internal controls
- Reflect actual effort
- Account for total activity of employee
- Follow written policies and procedures
- Support distribution of salary/wages among different activities/cost objectives
- Include both Federal and non-Federal funded activities

Direct Costs

Fringe Benefits

Examples: Social Security, Medicare, Health Insurance, Unemployment Insurance, Retirement

- Associated with staff in Personnel
- Follow organizational policy
- Consistent for Federal and non-Federal funded positions
- COLA and Merit increases consistent for all staff

Direct Costs

Travel

- Direct recipient travel
- Follow organizational travel policy
- Refer to GSA's Federal Travel Regulations

Direct Costs

Travel

Not budgeted in this category:

- **Consultant travel**
 - Consultants/Contracts
- **Partner Travel**
 - Consultants/Contracts
- **Client/survivor assistance**
 - Other
- **Attendee travel assistance**
 - Other

Direct Costs

Equipment

- Non-expendable tangible property
- Useful life of more than one year
- Fair market value of \$5,000+
- Use organizational capitalization policy (may have lower thresholds)
- Inventory every 2 years
- Procurement policy should be same for Federal and non-Federal funds
- Ensure proper management, use, and disposal

NOTE: Rented or leased equipment should be included in the “contractual” category.

Direct Costs

Supplies

- Expendable/consumable materials
- Ex. - office supplies, copy paper, training materials, postage, etc.
- Estimate costs for budget
- Actual costs for reimbursements
- Computing device is a supply if the cost is less than \$5,000 (or less than capitalization threshold), regardless of useful life

Direct Costs

Consultants/Contracts

- Use appropriate agreement type based on the nature of the service
- Used to obtain goods or services
- Reasonable rate of compensation for consultants
- Prior Approval threshold = \$650/day or \$81.25/hour
 - This is threshold, not a standardized rate
- Procurement policy should be same for Federal and non-Federal funds
- Free and open competition
- Prior Approval for sole-source contracts (non-competitive) → \$150,000+

Direct Costs – Subrecipients

Subrecipient characteristics may include:

- Uses Federal funds to **carry out a program for public purpose**, as opposed to providing goods or services for the benefit of the pass-through entity
- Performance measured against award objectives
- Adheres to applicable Federal program requirements
- Determines who is eligible to receive what Federal funding
- Responsibility for programmatic decision making

NOTE: See section 200.330

Direct Costs – Contractor

Contractor characteristics may include:

- Normally operates in a competitive environment
- Provides goods and services within normal business operations and ancillary to the operation of the Federal program
- Purpose is to obtain goods and services
- Not subject to compliance requirements of the Federal program as a result of the agreement

Direct Costs – Subrecipient vs Contractor

Characteristic	Subrecipient	Contractor
MOU partners are generally considered this	Yes	No
Do procurement standards (including competition and sole source approval) apply?	No	Yes
Funds received count towards meeting the audit threshold	Yes	No
Federal Program requirements and terms and conditions apply	Yes	No
Contract provisions apply (2 CFR 200 Appendix II)	No	Yes
Required to be reported by direct recipient under FFATA	Yes	No
Profit may be earned (including fee for service)	No	Yes
Reimbursed for actual costs incurred	Yes	No

Direct Costs – Pass-through Requirements

Pass-through entities are required to:

- Clearly identify the agreement as a subaward and include all required information
- **Evaluate subrecipient's potential risk for non-compliance with Federal statutes, regulations, and award requirements, and add additional special conditions as needed**
- Monitor activities, financial/performance reports, and audit compliance (as required in Subpart F)
- When necessary, take enforcement action for non-compliance

Direct Costs

Other

- Ex. – rent, registration fees, client/survivor services, participant support costs, etc.
- Allocate shared costs – equitable distribution method

Example:

Project Coordinator's office

150 sq ft x \$11/sq ft x 12 months x 50% of time devoted to project = \$990

NOTE: Property owned by grantee can charge proportionate amount of cost of ownership (insurance, maintenance, depreciation, etc.)

Indirect Costs

Indirect Costs Include:

- Common or joint purpose costs
- Benefiting more than one activity
- Not readily assignable to a specific project or activity
- May charge current approved rate or the 10% de minimis rate

Ex. – costs of operating and maintaining facilities, general administrative and general expenses (salaries and expenses of executive officers, personnel administration and accounting)

Indirect Costs

Indirect Cost Negotiation

Non-profits with no previous rate agreement:

- Submit proposal after notification of award
- No later than 3 months after awarded

Organizations with rates:

- Submit new proposal each year
- No later than 6 months after fiscal year end

Changes with Uniform Guidance:

- Negotiated rates must be accepted by all Federal and non-Federal awarding agencies (rare exceptions)
- One time extension for period of up to 4 years

Indirect Costs

De Minimis Rate

- Can be used by recipients that have NEVER had a Federally approved Indirect Cost Rate Agreement
- Subrecipients (not contractors) use the same guidelines as recipients
- Charge 10% of MTDC without negotiating the rate
- Charge costs consistently as indirect/direct for all awards
- May be used indefinitely

Program Income

Gross income generated by a supported activity or earned as a result of the award

- Methods for Applying Program Income
 - Addition: Anticipated PI included in application budget
 - Match: Used to finance the non-Federal share of program
 - Deduction: Used for PI not anticipated at time of the award
- OVW prior approval required
- Apply to allowable program expenses
- Expend program income before drawing down
- Report on SF-425

Conference Cost And Reporting Guidelines

Conference Cost Guidelines

Purpose

- Minimize costs
- Ensure prudent spending
- Avoid appearance of extravagant spending

Consider all options

- Identify alternative training methods (webinars, teleconferences, etc.)
- Acquire lower cost locations
- Minimize travel costs
- Ensure all conference costs are necessary

Conference Cost Guidelines

Conference Cost Guidelines apply to all OVW award recipients:

- Grants
- Cooperative Agreements
- Contracts

All award recipients:

- Subject to monitoring
- Maintain all documentation
- Support all conference costs or food/beverage expenses

Conference Cost Guidelines

Cost limitations:

- Conference Planning Costs
- Meeting Space and Audio Visual Equipment
- Food and Beverages
- Other Items

Cost Limitations

Planning Costs - Tracking time

Logistical Planning

- Non-programmatic planning
- Ex. – recommending venues, advertising, setting up audio visual equipment, etc.
- Limited to \$50/attendee
- Capped at \$8,750 per conference (including indirect costs)

Programmatic Planning

- Ex. – developing conference agendas, content, written materials, etc.
- Limited to \$200/attendee
- Capped at \$35,000 per conference (including indirect costs)

Cost Limitations

Meeting Space and A/V

- **Costs for space and A/V equipment**

- Limited to \$25 per day per attendee

- Capped at \$20,000 per conference (including indirect costs)

Cost Limitations

Food and Beverage

- **Should not use funds for food/beverage**
- **Following rare exceptions:**
 - The location of the event is not in close proximity to food establishments
 - If not serving food will significantly lengthen the day or necessitate extending the meeting
 - If a special presentation at a conference requires a plenary address where there is no other time for food to be attained; or
 - Other extenuating circumstances which necessitate the provision of food.

Cost Limitations

Food and Beverage

If meals are approved:

- Cost cannot exceed 150% of the GSA M&IE locality rate per attendee.
 - The cost would include:
 - Individual Meal
 - Taxes
 - Service Costs (i.e., labor for room set-up)
- Attendees deduct provided meal from claimed M&IE (per diem)
- Generally, OVW funds cannot be used to provide Refreshments without specific prior approval
- Maintain supporting documentation

Cost Limitations

Other Items

Basic supplies allowable:

- Necessary for use during conference
- Ex. - pens, paper, name tags

Unallowable items:

- Trinkets – hats, mugs, portfolios, t-shirts
- Entertainment costs – amusement, diversion, social activities, etc.

Conference Cost Guidelines

Cooperative Agreement and Contract Recipients

- Must receive prior approval from OVW
- Applies to conferences, meetings, and events
- Submit a conference report to OVW
- Maintain supporting documentation

Cooperative Agreement Recipients

Prior Approval Process:

- Complete "DOJ Sponsored Conference Request and Report Form"
- Submit request to Program Specialist via email 120 days before anticipated event
- Cannot enter into a contract until approval received

Reporting Process:

- Complete "DOJ Sponsored Conference Request and Report Form" **for conference \$20,000+**
- Submit within 30 days after end of event
- Send via email to Program Specialist and OVW.ConferenceReport@usdoj.gov

Grant Adjustments

Grant Adjustments

Grant Adjustment Notices (GANs) are processed in GMS.

Types of GANs:

- Budget Modifications
- Change to the Authorized Representative
- Change of Key Staff
- Change in Scope
- Change in grant period (grant extension)
- Program Office approvals
- Removal of Special Conditions

Grant Adjustments

Budget Modification GANs

Require Prior Approval:

- Change in scope
- Move funds to non-approved category
- Cumulative change greater than 10% of the award amount (does not apply to awards less than \$150,000)

Grant Reporting

Grant Reporting

Standard Required Reports

Progress or Performance Reports

- Bi-annual report
- Submitted in GMS
- Processed by programmatic grantee contact

Federal Financial Report (FFR), SF – 425

- Quarterly report
- Submitted in GMS
- Processed by financial point of contact

Grant Reporting

Federal Financial Report

- Demonstrates actual expenditures and unliquidated obligations
- Filed online through GMS
- Due 30 days after quarter end
- Final Report due within 90 days after award end date

Reporting Period	Due Date
January 1 - March 31	April 30
April 1 - June 30	July 30
July 1 - September 30	October 30
October 1 - December 31	January 30

Payment Of Grant Funds

Payment of Grant Funds

Payment Requests

- Allowable and authorized costs
- Reimbursement basis – immediate need
- Minimize cash on hand
- Obligations incurred during award period

Ex. Award Period: 10/01/2015 – 09/30/2016

Obligation Period 10/01/2015 – 09/30/2016

Liquidation Period 10/01/2015 – 12/29/2016

Payment of Grant Funds

Grant Payment Request System (GPRS)

- Submit payment request
- View payment history
- Verify available balance and hold amounts
- Financial Point of Contact

GPRS Website

<https://grants.ojp.usdoj.gov/gprs>

GPRS User Guide

<http://www.ojp.gov/about/pdfs/gprsuserguide.pdf>

Payment of Grant Funds

Requirements for drawdown of funds:

- Acceptance of award
- Current on Federal financial reports and progress reports
- Have sufficient funds available for drawdown

Approved requests are deposited into grantee's account within 3-5 business days of the request.

NOTE: GPRS does not process payment requests during the last 4 business days of each month, in order to meet reporting requirements. Please plan ahead!

Financial Management Systems

Financial Management Systems

Financial Systems

- Strong internal controls
- Accurate, current, and complete
- Demonstrate financial activities of each project
- Each award accounted and tracked separately

Should demonstrate:

- Obligations – amounts owed for goods or services
- Expenditures – charges made to the grant
- Receipt of funds – drawdown or payment of grants funds

Financial Management Systems

Financial System Requirements

- Effective control of grant funds and assets
- Internal controls for proper grant management
- Written documented procedures
- Track and maintain source documentation

Source Documentation

- Timesheets, purchase orders, invoices, travel authorizations, receipts, etc.
- Not required to submit unless requested
- Must maintain on file

OIG Audit Single Audit Financial Monitoring

Reviews may include:

- Verify compliance with laws and regulations
- Review, test, and analyze costs:
 - Allowable
 - Supported
 - Expended within grant period
- Adequate internal controls and financial systems
- Assess compliance w/special conditions and program requirements

Reviews may include:

- Review and assess entire operation of entity
- Review written accounting and organizational policies and procedures
- Compare approved budget vs. actual costs
- Determine excess cash on hand

Grant Closeout

Grant Closeout

- Submit Final Financial Report, SF-425
- Submit Final Progress Report
- Ensure all special conditions satisfied
- Financial Reconciliation
 - Total reported expenditures versus total drawdowns
- Submit closeout package within 90 days after award end date

Grant Closeout

Financial Reconciliation

- Compare total reported expenditures with total funds received from OVW
- Use internal accounting records

If Expenditures exceed Drawdowns:

- Submit a payment request prior to 90 days after award end
- Payments made after liquidation period are manual and may encounter significant delays

If Drawdowns exceed Expenditures:

- Contact GFMD Helpdesk for address to return funds

Record Retention

Record Retention

Records must be retained for a period of three years:

- Financial Records
- Supporting Documentation
- All other pertinent records

Format for retention can be either hard copy or electronic

- Records must be accessible
- Confidential records must be secured

See section 200.333

Additional Resources

- **Electronic Code of Federal Regulations**
http://www.ecfr.gov/cgi-bin/text-idx?tpl=/ecfrbrowse/Title02/2cfr200_main_02.tpl
- **OVW Solicitation Companion Guide**
<http://www.justice.gov/sites/default/files/ovw/legacy/2013/11/16/companion-guide-fy2014.pdf>
- **Link to DOJ Financial Grants Management Guide**
http://ojp.gov/financialguide/DOJ/pdfs/2015_DOJ_FinancialGuide.pdf
- **Grant Payment Request System (GPRS) User Guide**
<http://www.ojp.gov/about/pdfs/gprsuserguide.pdf>
- **Federal Audit Clearinghouse**
<http://harvester.census.gov/fac/collect/ddeindex.html>